

## AUDIT REPORT ON THE ACCOUNTS OF DISTRICT GOVERNMENT SARGODHA

**AUDIT YEAR 2012-13** 

## **AUDITOR GENERAL OF PAKISTAN**

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### **ABBREVIATIONS & ACRONYMS**

ACL	Audit Command Language
AIR	Audit & Inspection Report
B&R	Buildings and Roads
BHU	Basic Health Unit
CCB	Citizen Community Board
CD	Community Development
DAC	Departmental Accounts Committee
DDO	Drawing & Disbursing Officer
DCO	District Coordination Officer
DO	District Officer
DHQ	District Headquarters
DTL	Drug Testing Laboratory
EDO	Executive District Officer
F&P	Finance and Planning
HSRP	Health Sectors Reform Programme
MFDAC	Memorandum for Departmental Accounts Committee
MRS	Market Rate Schedule
NAM	New Accounting Module
OFWM	On Farm Water Management
PAC	Public Accounts Committee
PAO	Principal Accounting Officer
PFR	Punjab Financial Rules
PLGO	Punjab Local Government Ordinance
POL	Petroleum Oil & Lubricants
RHC	Rural Health Centre
SAP	System Application Profile
THQ	Tehsil Headquarter Hospital
ZAC	Zila Accounts Committee

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#### PREFACE

Articles 169 & 170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 115 of the Punjab Local Government Ordinance, 2001 require the Auditor General of Pakistan to audit the accounts of the provincial governments and the accounts of any authority or body established by, or under the control of the provincial government shall be conducted by the Auditor General of Pakistan. Accordingly, the audit of all receipts and expenditures of the District Government Fund and Public Account of District Government is the responsibility of the Auditor General of Pakistan.

The report is based on audit of the accounts of various offices of the District Government, Sargodha for the financial year 2011-12. The Directorate General of Audit District Governments Punjab (North), Lahore conducted audit during 2012-13 on test check basis with a view to report significant findings to the relevant stakeholders. The main body of the Audit Report includes only the systemic issues and audit findings carrying value of Rs1.00 million or more. Relatively less significant issues are listed in the Annexure-A of the Audit Report. The Audit observations listed in the Annexure-A shall be pursued with the Principal Accounting Officer at the DAC level and in all cases where the PAO does not initiate appropriate action, the Audit observation will be brought to the notice of the Public Accounts Committee through the next year's Audit Report.

The audit results indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to prevent recurrence of such violations and irregularities.

The observations included in this Report have been finalized in the light of written responses and discussion in DAC meetings.

The Audit Report is submitted to the Governor of Punjab in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 to cause it to be laid before the Provincial Assembly of Punjab.

Islamabad Dated: (Muhammad Akhtar Buland Rana) Auditor-General of Pakistan

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#### **EXECUTIVE SUMMARY**

The Directorate General Audit, District Governments, Punjab (North), Lahore, is responsible to carry out the audit of District governments, Tehsil / Town Municipal Administrations and Union Administrations of three City District Governments and sixteen District Governments. Its Regional Directorate of Audit, Sargodha has audit jurisdiction of District Governments, TMAs and UAs of four Districts i.e. Sargodha, Khushab, Mianwali and Bhakkar.

2. The Regional Directorate has a human resource of 14 officers and staff, total 4555 man days and the annual budget of Rs9.398 million for the financial year 2011-2012. It has mandated to conduct Financial Attest Audit, Regularity Audit and Compliance with Authority & Performance Audit of entire expenditure including programmes / projects & receipts. Accordingly, RDA Sargodha carried out Audit of accounts of District Government Sargodha for the financial year 2011-2012.

3. The District Government, Sargodha conducts its operations under Punjab Local Government Ordinance, 2001. It comprises one Principal Accounting Officer (PAO) i.e. the District Coordination Officer (DCO) covering six groups of offices i.e. Agriculture, Community Development, Education, Finance & Planning, Health, and Works & Services. The financial provisions of the Punjab Local Government Ordinance, 2001 require the establishment of District Government fund comprising Local Government Fund and Public Account for which Annual Budget Statement is authorized by the Nazim / Council / Administrator in the form of budgetary grants.

4 Audit of District Government, Sargodha was carried out with the view to ascertain that the expenditure was incurred with proper authorization, in conformity with laws/ rules /regulations, economical procurement of assets and hiring of services etc.

5. Audit of receipts / revenues was also conducted to verify whether the assessment, collection, reconciliation and allocation of revenues were made in accordance with laws and rules, there was no leakage of revenue in the Government Account / Local Fund.

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#### **Audit Objectives**

Audit was conducted with the objective to ensure that:

- 1. Money shown as expenditure in the accounts was authorized for the purpose for which they were spent.
- 2. Expenditure incurred was in conformity with the law, rules and regulations framed to regulate the procedure for expending public money.
- 3. Every item of expenditure was incurred with the approval of the competent authority in the Government for expending the public money.
- 4. Public money was not wasted.
- 5. The assessment, collection and accountal of revenue is made in accordance with prescribed law, rules and regulations.

#### a) Audit Methodology

Audit was performed through understanding the business process with respect to functions, control structure, prioritization of risk areas by determining their significance and identification of key controls. This helped auditors in understanding the systems, procedures, environment, and the audited entity before starting field audit activity. Audit used desk audit techniques for analysis of compiled data and review of permanent files / record. Desk Audit greatly facilitated identification of high risk areas for substantive testing in the field.

#### b) Expenditure Audited

Total expenditure of the District Government Sargodha for the financial year 2011-2012, was Rs7,436.554 million covering one PAO and 358 formations. Out of this, RDA Sargodha audited expenditure of Rs1,555.690 million which, in terms of percentage, was 21% of the total expenditure. Regional Director Audit planned and executed audit of seventeen (17) formations i.e. 100% achievement against the planned audit activities.

Total receipts of the District Government Sargodha for the financial year 2011-2012, were Rs16.523 million. RDA Sargodha audited receipts of Rs6.166 million which was 37% of total receipts.

#### c) Recoveries at the Instance of Audit

Recovery of Rs16.063 million was pointed out, which was not in the notice of the executive before audit. An amount of Rs1.724 million was recovered and verified during the year 2012-13, till the time of compilation of report.

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#### d) The Key Audit Findings of Report

- i. Non-production of record of Rs13.037 million was noted in one case<sup>1</sup>.
- ii. Irregularity and Non-compliance of Rs27.121 million was noted in 09 cases<sup>2</sup>.
- iii. Weakness of internal controls noted in 07 cases involving an amount of Rs26.544 million.
- iv. Analysis of budget and expenditure of District Government Sargodha for the financial year 2011-12 revealed that the original budget was Rs7,587.763 million, supplementary grant was Rs169.480 million whereas Rs464.486 million were surrendered / withdrawn and the final budget was Rs7,292.757 million. Non-development expenditure of Rs6,794.366 million was incurred against original allocation of Rs6,690.671 million and Development Expenditure of Rs642.187 million was incurred against the original budget allocation of Rs1,066.572 million resulting in excess of Rs103.695 million and savings of Rs424.438 million respectively. Total expenditure of Rs7,436.554 million was incurred against the final budget of Rs7,292.757 million, resulting in overall excess of Rs143.797 million which in terms of percentage was 2%.

Audit paras for the audit year 2012-13 involving procedural violations including internal control weaknesses, unsound asset management and irregularities not considered worth reporting are included in MFDAC (Annex-A).

#### e) Recommendations

- i. Head of the District Government needs to conduct physical stock taking of fixed and current assets.
- ii. Departments need to comply with the Public Procurement Rules for economical and rational purchases of goods and services.
- iii. Inquiries need to be held to fix responsibility for non-production of record, overpayment, wasteful expenditure and unauthorized payment.

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<sup>1</sup>Para: 1.2.1.1 <sup>2</sup>Paras: 1.2.2.1 to 1.2.2.9 <sup>3</sup>Paras: 1.2.3.1 to 1.2.3.7

- iv. The PAO needs to make efforts for expediting the realization of various Government receipts.
- v. The PAO and his team need to ensure proper execution and implementation of the monitoring system.
- vi. The PAO needs to take appropriate action for non-production of record.
- vii. The PAO needs to rationalize its budget with respect to utilization.

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#### SUMMARY TABLES AND CHARTS

#### Table 1:Audit Work Statistics

			Rs in million
Sr. No.	Description	No.	Budget
1	Total Entities (PAOs) under Audit Jurisdiction	01	7,292.757
2	Total formations under Audit Jurisdiction	358	7,292.757
3	Total Entities (PAOs) Audited	01	1,555.690
4	Total formations Audited	17	1,555.690
5	Audit & Inspection Reports	17	1,555.690
6	Special Audit Reports	-	-
7	Performance Audit Reports	-	_
8	Other Reports	-	-

\* Figures at Serial No.3, 4 & 5 represents expenditure.

#### Table 2: Audit observations Classified by Categories

		Rs in million
Sr. No.	Description	Amount Placed under Audit Observation
1	Asset management	5.500
2	Financial management	16.063
3	Internal controls	21.811
4	Violation of rules	10.291
5	Others	13.037
	TOTAL	66.702

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						Rs	in million
Sr. No.	Description	Expenditure on Acquiring of Physical Assets	Civil Works	Receipt	Others	Total current year	Total last year
1	Outlays audited	50.350	642.187	6.166	863.153	1,561.856	1,396.336
2	Amount placed under audit observation / irregularities	0	18.970	16.734	30.998	66.702	129.759
3	Recoveries pointed out at the instance of audit	0	12.110	0	3.953	16.063	23.787
4	Recoveries accepted / established at the instance of audit	0	12.110	0	3.953	16.063	23.787
5	Recoveries realized at the instance of audit	0	1.724	0	0	1.724	1.001

### Table 3:Outcome Statistics

\*The amount in serial No.1 column of "Total Current Year" is the sum of Expenditure and Receipts whereas the total expenditure for the current year was Rs1,555.690 million.

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	4. Integularities Follica Out	D - ''11'
	1	Rs in million
Sr.		Amount under
No.	Description	Audit
110.		observations
1	Violation of rules and regulations and principle of propriety and probity.	15.791
2	Reported cases of fraud, embezzlement, theft, misappropriations and misuse of public funds.	0
3	Accounting Errors (accounting policy departure from	0
	NAM <sup>1</sup> , misclassification, over or understatement of	
	account balances) that are significant but are not material	
	enough to result in the qualification of audit opinions on	
	the financial statements	
4	Quantification of weaknesses of internal control system.	21.811
5	Recoveries and overpayment, representing cases of	16.063
	established overpayments are misappropriation of public	
	money.	
6	Non-production of record to Audit	13.037
7	Others, including cases of accidents, negligence etc.	0
	Total	66.702

#### Table 4:Irregularities Pointed Out

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<sup>&</sup>lt;sup>1</sup> The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan.

#### **CHAPTER-1**

#### 1.1 District Government, Sargodha

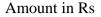
#### 1.1.1 Introduction

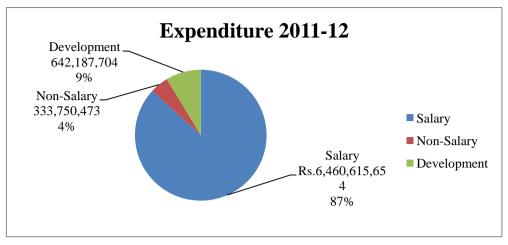
Activities of District Government are managed through offices of District Coordination Officer and Executive District Officers under Punjab Local Government Ordinance 2001 (PLGO 2001). Each Group of District Offices consists of an Executive District Officer (EDO). The EDO by means of a standing order distributes the work among the offices, branches and sections of each district office. Following is the list of Departments which manage the activities of District Government.

- 1. District Coordination Officer (DCO)
- 2. Executive District Officer (Agriculture)
- 3. Executive District Officer (Community Development)
- 4. Executive District Officer (Education)
- 5. Executive District Officer (Finance & Planning)
- 6. Executive District Officer (Health)
- 7. Executive District Officer (Works & Services)

Under Section 29(k) of the PLGO 2001, Executive District Officer (EDO) acts as Departmental Accounting Officer for his respective group of offices and is responsible to the District Accounts Committee of the Zila Council.

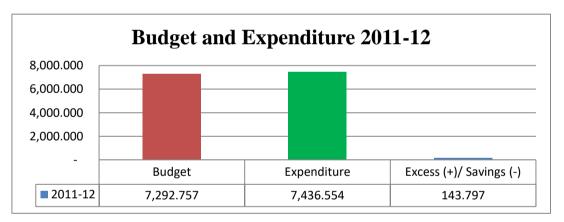
F.Y: 2011-12	Budget (Rs)	Expenditure (Rs)	(-) Saving / (+) Excess (Rs)	%age Excess / Saving
Salary	6,334,556,000	6,460,615,654	(+) 126,059,654	1.99
Non Salary	356,115,000	333,750,473	(-)22,364,527	6.28
Development	1,066,572,000	642,187,704	(-) 424,384,296	39.78
Total	7,757,243,000	7,436,553,831	(-) 320,689,169	8.90
Total Surrender	- 464,486,000	-	(-)464,486,000	-
Net Total	7,292,757,000	7,436,553,831	(+) 143,796,831	1.97





As per Appropriation Account 2011-12 of District Sargodha, the original budget was Rs7,587.763 million, supplementary grant was Rs169.480 million. After a withdrawal of Rs464.486 million, the final budget was Rs7,292.757 million. Against the final budget, District Government Sargodha incurred total expenditures of Rs7,436.554 million during 2011-12 as detailed at Annex-B.

Rs in million

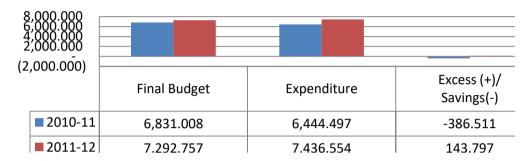


Ineffective financial management resulted in excess expenditure to the tune of Rs143.797 million which in term of percentage was 2 % of the final budget. The same was required to be justified by the PAO.

The comparative analysis of the budget and expenditure of current and previous financial year is depicted as under:

Rs in million

# Comparision of Budget and Expenditure 2010-11 & 2011-12



There was 7% increase in Budget Allocation and 15% increase in Expenditure respectively as compared to previous year.

## 1.1.3 Brief Comments on the Status of Compliance with PAC/ZAC Directives

The audit reports pertaining to following years were submitted to the Governor of the Punjab:

Sr. No.	Audit Year	No. of Paras	Status of PAC/ZAC Meetings
1	2002-03	25	Not convened
2	2003-04	28	Not convened
3	2004-05	20	Not convened
4	*01/07/2005 to 31/03/2008 Special Audit Report	155	Not convened
5	2009-10	32	Not convened
6	2010-11	20	Not convened
7	2011-12	24	Not convened

**Status of Previous Audit Reports** 

\* It is Special Audit Report for the period 01/07/2005 to 31/03/2008 and also the title of the Audit Report reflects the financial year instead of the audit year which was 2008-2009.

<sup>3</sup> 

## **1.2 AUDIT PARAS**

## 1.2.1 Non-production of Record

#### 1.2.1.1 Non-production of Record – Rs13.038 million

According to Section 14 (2) of Auditor General's (Functions, Powers and Terms and Conditions of Service), Ordinance, 2001 read with Section 115 (6) of PLGO, 2001, the officials shall afford all facilities and provide record for audit inspection and comply with requests for information in as complete a form as possible and with all reasonable expedition.

District Coordination Officer Sargodha did not produce auditable record of Rs13.038 million during the financial year 2011-12. In the absence of record, authenticity, validity, accuracy and genuiness could not be verified as detailed below:-

Financial Year	Description	Amount (Rs)		
2008-09	Auction of General Bus Stand Andron Sargodha	10,418,000		
2008-09	Auction of General Bus Stand bahron Sargodha	1,845,000		
2008-09	Auction of Latrines GBS Sargodha	774,900		
	Total 13,037,900			

Audit holds that relevant record was not produced to Audit which was violation of constitutional provisions and was deliberate on the part of the auditee.

In the absence of record, authenticity, validity, accuracy and genuiness of expenditure worth Rs13.038 million could not be verified.

The matter was reported to the PAO/ DCO in September, 2012. Management replied that record would be traced out from old record. DAC in its meeting dated 15-09-2012 directed the department to produce record for detailed verification. No compliance of DAC directives was shown till finalization of this report.

Audit stresses producing record to Audit in order to verify its authenticity, validity, accuracy and genuineness besides fixing of responsibility against the person(s) at fault.

## 1.2.2 Non-compliance of Rules

#### 1.2.2.1 Loss due to Blockage of Public Funds - Rs5.500 million

According to Rule 2.33 of PFR, Vol-I, each and every government servant should realize fully and clearly that he will be held responsible for any loss sustained by the government due to fraud or negligence on his part.

EDO (Health) Sargodha purchased ECG Machine, Mobile suction pump, ultra sound machine, Incubator, Chemistry Analyzer, Microscope, Laprotmy set, Delivery set, Ophthalmic Furniture & fixture and other medical equipments valuing Rs5.500 million during the financial year 2008-09 and shifted to Municipal General Hospital Sargodha. All above equipments were still in packed position even after lapse of three years. Warranty period of the equipments had been expired before its use.

Audit holds that equipments were purchased without requirement due to defective planning and mismanagement of assets. This resulted in not only loss to the public exchequer but also to the blockage of public funds.

Unnecessary purchases of equipments caused a loss of Rs5.500 million to the public exchequer.

The matter was reported to the DCO in September, 2012. Management replied that matter related to District Officer Health-II (M.C.) Sargodha instead of DOH-III. DAC in its meeting dated 15-09-2012 directed the department to get regularized the expenditure. No compliance of DAC directives was shown till finalization of this report.

Audit stresses fixing responsibility for unnecessary purchases of equipment under intimation to Audit.

#### 1.2.2.2 Overpayment for Bricks – Rs 5.228 million

According to Sr. No.1 of Chapter "Mortar" of Market Rate Schedule, a volume of 0.25 cubic meter of wet material (cement, sand) was required for construction of 1 cubic meter brick masonry.

DO (OFWM) Sargodha paid for 4,477,000 bricks at the rate of 500 bricks instead of 375 bricks per cubic meter for brick masonry on account of construction of certain water courses without deducting 25% cement sand ratio. Non-deduction of cement sand ratio resulted in excess measurement of 1,113,168 bricks involving overpayment of Rs5.228 million as detailed at **Annex-C**.

Audit holds that overpayment for bricks were made due to defective financial discipline.

Overpayment of Rs5.228 million resulted in loss to the public exchequer.

The matter was reported to the DCO in September, 2012. Management replied that payments were made as per PC-1. DAC in its meeting dated 15-09-2012 directed the department for recovery. No compliance of DAC directives was shown till finalization of this report.

Audit stresses making recovery besides fixing responsibility against the person(s) at fault under intimation to Audit.

#### 1.2.2.3 Unauthorized Purchase of Machinery - Rs3.431 million

According to Rule 64(1)(ii) & (2)(i)(ii) of PDG & TMA (Budget) Rules 2003, each Local Government shall ensure that authorized budget allocations are expended in conformity with the Schedule of Authorized Expenditure and that there must be an appropriation of funds for the purpose besides sanction of an authority competent to sanction expenditure.

EDO (Health) Sargodha drew Rs3.431 million on account of purchase of bedding and clothing items and furniture & fixture out of budget released under object A09601- purchase of machinery and equipment.

Audit holds that machinery and equipment was purchased without lawful authority due to defective financial discipline.

The matter was reported to the DCO in September, 2012. Management replied that Budget was not provided in relevant head. DAC in its meeting dated 15-09-2012 directed the department to get regularized the expenditure. No compliance of DAC directives was shown till finalization of this report.

Audit stresses fixing responsibility for negligence besides regularization of expenditure under intimation to Audit.

#### 1.2.2.4 Excess Payment on Acquisition of Land - Rs3.275 million

As per Rule 12 of the Punjab Land Acquisition 1983, if the estimated cost of land exceeds Rs 5.0 million, the same is to be approved by the Board of Revenue.

The District Officer (Roads) Sargodha acquired private land at a cost of Rs16.130 million under Chief Minister Special Package for the "Construction of Bhalwal Bypass Road from Bhalwal Kot Momin Road to Gujrat Road length 2.5 km" during 2011-12. The execution of the scheme was started before the acquisition of land and its approval from the competent authority. Land measuring 7 acres 3 kanals 12

marlas and 117 sq ft. was acquired @ Rs1,500,000 per acre. Excess payment of Rs 3.275 million was made as detailed below:

Details of land	Price per acre	Total cost (Rs in million)
7 acres 3 kanals 12 marlas and 117 sq ft.	Rs 1500,000	11.179
Acquisition charges	15%	1.676
	<b>Total Amount Payable</b>	12.855
	Actual amount paid	16.130
	Excess payment	3.275

Audit holds that excess payment was made due to defective financial discipline and negligence.

Excess payment of land caused a loss of Rs3.275 million to public exchequer.

The matter was reported to the DCO in September, 2012. DAC in its meeting dated 15-09-2012 directed the department to recover overpayment. No compliance of DAC directives was shown till finalization of this report.

Audit stresses making recovery of overpayment and fixing responsibility under intimation to Audit.

#### 1.2.2.5 Non-deposit of Government Taxes - Rs2.978 million

As per Rule 7.1 of Punjab Sub Treasury Rules, Government receipts should be deposited into Government Treasury on same day or at the next working day.

The Administrator of General Bus Stand, Sargodha realized Rs2.978 million on account of income tax and professional tax from the contractors but the same was not deposited into government treasury. The amount was retained in Askari Bank Limited without any lawful authority as detailed below:

Year	Auction price	Income tax	Professional tax	<b>Total Amount</b>
	( <b>R</b> s)	( <b>R</b> s)	( <b>R</b> s)	( <b>R</b> s)
2011-12	16,500,000	825,000	5,000	830,000
2010-11	16,249,000	812,450	5,000	817,450
2009-10	15,995,000	799,750	5,000	804,750
2008-09	10,418,000	520,900	5,000	525,900
Total	59,162,000	2,958,100	20,000	2,978,100

Audit holds that amount was not deposited into Government treasury due to defective financial discipline.

The matter was reported to the DCO in September, 2012. Management replied that amount would be deposited. DAC in its meeting dated 15-09-2012 directed the

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department to deposit the amount into Government treasury. No compliance of DAC directives was shown till finalization of this report.

Audit stresses making recovery of the amount besides fixing responsibility for negligence under intimation to Audit.

#### 1.2.2.6 Excess Execution of Work - Rs 2.481 million

According to Para 1(iii) of Finance Department's letter No. FD(R)11-2/89 dated 24-06-1996 read with Paras 1.59 & 2.89 of Buildings & Roads Code, during the execution of work, neither the specification nor the quantity of different items / any additional item scheduled / non-scheduled approved in the Technical Sanction be changed and executed without prior approval of such change / new addition by the authority who has issued Technical Sanction. Such authority will record reason if any.

District Officer (Roads) Sargodha measured and paid quantities over and above Technical Sanction Estimate in connection with the scheme "Rail Bazar Urdu Bazar and New Urdu Bazar upto Gujar road length 1515 Rft Urban Renewal Program" upto 6<sup>th</sup> Running Bill. This resulted in overpayment of Rs2.481 million during 2011-12 as detailed below:-

Description	Qty as per TS Estimate	Qty paid	Excess Qty paid	Unit	Rate (Rs)	Excess Payment (Rs)
Regular excavation (Cft)	27586	36331	8745	Per 100 Cft	3,958	34,612
Dismantling PCC stairs / tharas (Sft)	2133	66361	64,228	Per 100 Sft	3106.06	1,994,960
Compaction of earth work with power road roller (Sft)	15674	21858	6184	Per 1000 Cft	725.25	4,484
P/L sand cushion 12" thick (Sft)	6686	7201	515	Per 100 Sft	947.80	4,881
Sub base (Cft)	10800	26715	15915	Per 100 Cft	2776.63	441,900
			Total			2,480,837

Audit holds that allowing excess quantities was due to defective planning and weak internal controls.

Overpayment to contractor caused a loss of Rs2.481 million to the public exchequer.

The matter was reported to the DCO in September, 2012. Management replied that excess quantity would be adjusted in final bill of contractor. DAC in its meeting dated 15-09-2012 directed the department to recover overpayment. No compliance of DAC directives was shown till finalization of this report.

Audit stresses making recovery of amount besides fixing responsibility for overpayment under intimation to Audit.

#### 1.2.2.7 Expenditure without Administrative Approval - Rs2.301 million

According to Para No 2.7 of B&R Code, for every work proposed to be carried out, in case it becomes apparent during execution of work that the amount administratively approved will be exceeded by more than 10.25%, or is change in scope of work for which the revised administrative approval of competent authority must be obtained to the increased expenditure without delay.

DO (Roads) Sargodha changed scope of work of the following schemes by adding additional items and without obtaining administrative approval from the DDC / competent authority during 2011-12 as detailed below:-

				(A	mount in Rs)
Work	TS cost	Administrative Approval	Agreement amount to be paid	Amount paid	overpayment
Rehabilitation of road from Sultan Pur Banglow to Wadhi Road length 5.0 km (Under Sugar Cess Development Funds) in Sargodha District	14,685,000	14,768,000	11,337,275	12,616,946	1,279,671
Rehabilitation / const. of road from Kandan to Shahpur city via Natho wala and from shahpur city (Khushab Sargodha Road) to Banglow Hussain Shah Via Mangowal length 23.20 km)	50.882 (m)	52.642 (m)	47,873,625	48,895,521	1,021,896
		Total	11		2,301,567

Audit holds that excess quantities are paid due to defective financial discipline.

Overpayment to contractor caused a loss of Rs2.302 million to the public exchequer.

The matter was reported to the DCO in September, 2012. Management replied that expenditure incurred was within the amount of Administrative Approval. DAC in its meeting dated 15-09-2012 directed the department to get regularized the expenditure. No compliance of DAC directives was shown till finalization of this report.

Audit stresses making recovery of amount besides fixing responsibility for overpayment under intimation to Audit.

#### 1.2.2.8 Unauthorized Payment of Price Variation – Rs1.284 million

As per clause 55 of contract agreement where any increase or decrease to the extent of 5% or more in the price after the acceptance of tender and before the completion of contract. Amount payable under the contract shall be adjustable to the actual variation. Adjustment of price variation shall be made on the successful completion of work. Further, according to provisions / conditions (No 12) mentioned in acceptance letter, no price variation will be paid to the contractor during execution of work for delayed period.

DO (Roads) Sargodha paid Rs1.284 million on account of price variation. The contractors were not entitled for price variation as the schemes were not completed within specified period. Further, contractor neither applied for extension in time limit nor extension was awarded as detailed below:-

Work	Voucher No.	Contractor	Date of start	Time Period	Date of completion	Time Extension	Price Variation (Rs)
Const. of st. No. 1,2,&3 in new civil line length 1.16 km	26 dt 12.6.12	Muhammad Irfan Malik	20.5.10	5 months	31.5.2011	20.10.2010 to 30.6.2011	623,157
Cosnt. of road from Bhera Phullarwan road to thatti nor via motorway under pass	25 dt 22.11.11	M. Amir Lak	25.09.09		Work in progress	Nil	343,244
Const. of road from Riaz ul Khateeb colony to old massar length 1.45	1 dt 21.7.11	Ch. Basharat Ahmed	8.7.10		-do-	Nil	317,604
		Т	otal:-				1,284,005

Audit holds that due to weak internal controls, payment of Rs1.284 million on account of price variation was made instead of imposing penalty for delay in completion of work.

Unjustified payment of price variation caused a loss of Rs1.284 million to the public exchequer.

The matter was reported to the DCO in September, 2012. Management replied that price variation was paid as per rule. DAC in its meeting dated 15-09-2012 directed the department to get regularized the expenditure. No compliance of DAC directives was shown till finalization of this report.

Audit stresses making recovery of the amount besides fixing responsibility under intimation to Audit.

#### 1.2.2.9 Overpayment of Cement - Rs642,680

According to chapter "Mortar" of MRS, 6.49 bags of cement was required for preparing 1 cubic meter of wet (ready) mortar. And 0.25 cubic meter sand-cement mortar was required for construction of 1 cubic meter of bricks masonry (1.6225 (6.49 X 25/100) bags of cement for construction of 1 cubic meter of bricks masonry)

DO (OFWM) Sargodha paid for 13567 bags of cement @ 1.89 bags instead of admissible 1.6225 bags per cubic meter of brick masonry on account of construction of certain water courses. This resulted in overpayment of Rs642,680 as detailed at **Annex-D**.

Audit holds that overpayment was due to defective financial discipline and weak internal controls.

This resulted in overpayment of Rs642,680.

The matter was reported to the DCO in September, 2012. Management replied that Payments was authorized as per PC-1. DAC in its meeting dated 15-09-2012 directed the department to recover the overpayment. No compliance of DAC directives was shown till finalization of this report.

Audit stresses early recovery besides fixing responsibility for overpayment under intimation to Audit.

## **1.2.3** Internal Controls Weakness

#### 1.2.3.1 Non-realization of Rent of Shops - Rs16.735 million

As per Rule 76(1) of the PDG & TMA (Budget) Rules, 2003 the Collecting Officer is to ensure that all revenue due to claimed, realized and credited to local government fund.

The DCO Sargodha failed to collect rent of shops, workshops, offices, service stations, hotels, petrol pumps etc. as per demand and collection register of General Bus Stand as detailed below:-

Description	No. of shops	Amount to be recovered (Rs)
Shops (Indroon)	295	5,637,274
Shops Baghecha	91	3,047,957
Shops Masjid	26	1,118,424
Workshops	33	2,592,765
Offices	51	
Rooms near musafar khana	01	2,608,551
Rooms near tool tax	01	
Saran	01	
Cabin	10	
Canteen	03	537,447
Book stall	01	
Service stations	04	
Hotels	04	1,192,354
Petrol pumps	02	
Total	523	16,734,772

Audit holds that Government receipt could not be realized due to defective financial discipline and careless attitude of concerned public servants.

Non-realization of rental income caused a loss of Rs16.735 million to public exchequer.

The matter was reported to the DCO in September, 2012. Management replied that recovery would be made at any cost. DAC in its meeting dated 15-09-2012 directed the department to realize Government receipt. No compliance of DAC directives was shown till finalization of this report.

Audit stresses making recovery of Government dues besides fixing responsibility for negligence on person at fault under intimation to Audit.

#### 1.2.3.2 Unauthorized Retention of Government Money - Rs3.202 million

As per Rule 2.2 of FR Vol.I all cash transaction should be entered in the cash book and attested in token of check. No money should be drawn out of Government treasury except for immediate disbursement.

EDO (CD) drew Rs3.202 million from Government treasury but did not transfer to concerned CCBs due to which schemes remained incomplete.

Audit holds that amount was not transferred to CCBs due to defective financial discipline.

These practices might causes fraud and misappropriation of Government funds.

The matter was reported to the DCO in September, 2012. DAC in its meeting dated 15-09-2012 directed the department to regularize matter. No compliance of DAC directives was shown till finalization of this report.

Audit stresses fixing responsibility against the person (s) at fault under intimation to Audit.

#### 1.2.3.3 Non-recovery of Penal Rent - Rs2.446 million

As per orders contained in Government of the Punjab Finance Department letter No.(II) XV (24)/76 dated 27.09.1980, Penal Rent at the rate of 60% of the pay of the authorized occupant was required to be deducted and deposited into Government treasury.

Government residences of THQ Hospital Sahiwal and Government Nursing School Sargodha were occupied by illegal occupants as detailed at **Annex-E**. No concrete steps were taken by MS THQ Hospital and Principal Nursing School.

Audit holds that due to mismanagement and weak internal controls Government residence was not vacated causing a loss to public exchequer of Rs2.446 million.

Government sustained loss due to payment of house rent allowance to hospital staff and non-deduction of 5% of basic pay per month.

The matter was reported to the DCO in September, 2012. Management replied that concerned officers/officials have been directed to deposit recovery of house. DAC in its meeting dated 15-09-2012 directed the department to recover penal rent from illegal occupants. No compliance of DAC directives was shown till finalization of this report.

Audit stresses making recovery besides fixing responsibility against the person at fault under intimation to Audit.

#### 1.2.3.4 Non-deduction of Income Tax - Rs1.507 million

According to Section 153 and 148 of Income Tax Ordinance 2001, every prescribed person making a payment in full or part including a payment by way of advance to a resident person or permanent establishment in Pakistan of a non-resident person shall, at the time of making the payment, deduct tax from the gross amount @ 3.5% and 6% respectively on account of supplies and services rendered. Further the exemption of income tax is available to the importer only, if he supplies the goods in the same state.

EDO (CD) and MS DHQ Hospital Sargodha made payments of Rs1.507 million to contractors without deducting income tax at source during the financial year 2011-12 as detailed at **Annex-F**.

Audit holds that due to weak internal controls, income tax amounting to Rs1.507 million was not deducted at source.

Non-deduction of income tax caused a loss of Rs1.507 million to public exchequer.

The matter was reported to the DCO in September, 2012. EDO CD replied that nothing was outstanding against this office. Management of DHQ Hospital replied that suppliers were exempted from deduction of Income tax at source. DAC in its meeting dated 15-09-2012 directed the department to recover outstanding income tax. No compliance of DAC directives was shown till finalization of this report.

Audit stresses making recovery of the income tax besides fixing responsibility under intimation to Audit.

## 1.2.3.5 Deposit of Government Receipts into Commercial Bank-Rs1.004 million

According to Rule 7.1 of STR Punjab, all receipts realized on behalf of government should be remitted into government treasury immediately.

District Livestock Officer Sargodha collected Rs1.004 million on account of purchee fee from cattle owners for treatment in the CVHs and CVDs and deposited into a commercial bank under PLS A/C No. 3035-0 instead of government treasury.

Audit holds that Government receipt was not deposited into treasury due to defective financial discipline.

Non-deposit of Government receipt caused a loss of Rs1.004 million to the public exchequer.

The matter was reported to the DCO in September, 2012. Management replied that purchee fee was being deposited in Bank of Punjab as per direction of EDO (F&P) Sargodha. DAC in its meeting dated 15-09-2012 directed the department to deposit Government receipt into treasury. No compliance of DAC directives was shown till finalization of this report.

Audit stresses deposit of Government receipt into treasury besides fixing responsibility under intimation to Audit.

#### 1.2.3.6 Recovery from the Failed / Absconded Trainee Nurses - Rs870,895

As per terms and conditions of admission in nursing "A student will not leave the training incomplete and will serve the Government of Punjab after completion of training for the period of 3 years otherwise she has to refund stipend received during training period"

Principal Govt. Nursing School Sargodha did not recover stipend paid from students who are failed to complete period of training i.e. 3 years nurses/one year midwifery (required qualification for appointment of nurse in public sector) as detailed below:

Sr. No.	Name of trainee nurse	Class	Date of admission	Date of left over/failed etc	Amount of stipend (Rs)	Remarks
1	Mis. Shafaq Iqbal D/O Iqbal Mashi	1 <sup>st</sup> year	02-11-2009	15-10-2011	135415	Also evident Principal letter No.875 dated 31-01- 2012 (copy attached).
2	Ishrat Fatima D/O Riaz-ul- Hassan	3 <sup>rd</sup> year	02-11-2007	3 <sup>rd</sup> year in 2011	245160 (6810*36)	Not completed 1 year midwifery course which is mandatory for appointment as Nurse in public sector. 3 year + 1 year recovery of stipend.
3	Mubeen Shaheen D/O Haq Nawaz	Midwifery	2007	2011	245160 (6810*36)	Failed in compulsory subject English. Recovery of 36 months stipend.
4	Afshan Ahmed D/O Ameen Arif	3 <sup>rd</sup> year	2007	2011	245160 (6810*36)	Absent in 3 <sup>rd</sup> year examination in MSN subject. Recovery of 48 months stipend.
	Total				870,895	

Audit holds that stipend was not recovered from failed students due to defective financial discipline.

Non-refund of stipend caused a loss of Rs870,895 to public exchequer.

The matter was reported to the DCO in September, 2012. DAC in its meeting dated 15-09-2012 directed the department to recover stipend from students who could not complete their training. No compliance of DAC directives was shown till finalization of this report.

Audit stresses making recovery of stipend besides fixing responsibility under intimation to Audit.

#### 1.2.3.7 Excess Payment - Rs780,557

As per Rule 2.33 of PFR Vol-I, each and every government servant should realize fully and clearly that he would be held personally responsible for any loss sustained by Govt. due to fraud or negligence on his part or on the part of any other Government servant to the extent to which he contributed to the loss.

DO (Buildings) Sargodha paid tuff tile in schemes of Special Education centers at Sahiwal, Shahpur, Kot Momin and Sillanwali. Payment of tuff tiles was made @ Rs 98.08 per sft whereas the admissible rate was Rs85.439 per sf as detailed below:

Name of scheme	v. # & dt	Estimated cost	Description	Quantity	Rate paid	Rate Admissible	Excess Rate	Over Payment (Rs)
Const. of building for Spl. Edu. School Sahiwal 3.25% above	10 <sup>th</sup> & RB	45.957 m	Tuff tiles	17958 sft	98.08	85.439 per sft	12.64 per sft	226,989
Shahpur 3.25 % abobe	8 <sup>th</sup> & RB	46.218	-do-	15498	98.08	85.439 per sft	12.64 per sft	195,894
Kot momin 3.25% above	6 <sup>th</sup> & RB		-do-	12050	98.08	85.439 per sft	12.64 per sft	152,312
Sillanwali 3.25% above	9 <sup>th</sup> & RB	45.896 m	-do-	16247	98.08	85.439 per sft	12.64 per sft	205,362
			Total					780,557

Audit holds that allowing excess quantities was due to defective planning and weak internal controls.

Payment of excess rates caused a loss Rs780,557 to public exchequer.

The matter was reported to the DCO in September, 2012. DAC in its meeting dated 15-09-2012 directed the department to recover overpayment. No compliance of DAC directives was shown till finalization of this report.

Audit stresses making recovery besides fixing responsibility for excess payment of mileage under intimation to Audit.

## ANNEXES

#### Annex-A

		_	MFDAC PARAS		
Sr.	AP	Name of	Description of Paras	Nature of	Amount
No.	No	Formation	-	violation	( <b>R</b> s)
1	1	DCO	Non- preparation of pass book of	Violation of	463,323,000
1		Sargodha	SDAs	Rules	403,323,000
2	2	DCO	Non obtaining of vouched accounts	Violation of	43,664,000
2		Sargodha		Rules	43,004,000
3	5	DCO	Non - verification of Pass Book of	Violation of	218,090,000
3		Sargodha	Sugar-can Cess Fund	Rules	218,090,000
4	10	DCO	Doubtful appointment of daily wages	Violation of	1,458,000
4		Sargodha	staff	Rules	1,438,000
5	11	EDO (F&P)	Misappropriation of the funds of	Recovery	770 754 000
5		Sargodha	conditional grants	-	770,754,000
	12	EDO (F&P)	Preparation of budget without	Violation of	
6		Sargodha	observing directions - non making 5%	Rules	379,000,000
		C	provision of closing balance		
7	14	EDO (F&P)	Transfer from development to non	Violation of	< 000 000
7		Sargodha	development	Rules	6,000,000
0	15	EDO (F&P)	Non-release of CCB budget	Violation of	112 400 000
8		Sargodha	C C	Rules	113,499,000
	16	EDO (F&P)	Non-deposit of pension contribution of	Violation of	
9		Sargodha	employees relating to defunct Zila	Rules	23,125,000
		0	Council		, ,
10	17	EDO (F&P)	Non achievement of targets - less	Violation of	
10		Sargodha	realization of local receipt	Rules	44,746,000
	18	EDO (F&P)	Non observance of austerity measures -	Violation of	
11		Sargodha	extensive touring high expenditure on	Rules	333,614
		U	POL		,
10	24	DO Roads	Non refund of sugar can cess fund	Violation of	17 5 12 000
12				Rules	47,543,000
10	25	DO Roads	Drawl of salary without performance	Violation of	11 446 000
13			of duties	Rules	11,446,000
1.4	26	DO Roads	Payment of traffic signals	Violation of	15 500 000
14				Rules	15,789,000
	28	DO Roads	Irregular Unjustified Expenditure on	Violation of	(22,107
15			Advertisement	Rules	632,197
1.5	33	DO	Excess payment	Recovery	24.500
16	-	(Buildings)	1 2	5	34,580
	35	DO	Excess payment of Tuff Tiles	Recovery	<b>0</b> / /
17		(Buildings)	1		244,685
1.0	36	DO	Irregular payment without payment	Violation of	100 7
18	20	(Buildings)	evidence	Rules	189,567
		\ <i>D</i> /			1

#### MFDAC PARAS

		<b>D</b> 0		<b>XX 1 1 0</b>	
	37	DO	Non imposition of penalty on the late	Violation of	
19		(Buildings)	completion of work – irregular	Rules	5.312
			payment of price variation		
20	39	DO	Loss to government due to refund of	Violation of	117,674
20		(Buildings)	security	Rules	117,074
	41	DO	Non deduction on account of price	Violation of	
21		(Buildings)	variation (below rates on price	Rules	352,769
			variation)		,
		THQ	Unauthorized withdrawal and	Violation of	
22	42	Hospital	disbursement prior to DTL reports	Rules	767,426
		90/SB			,
		THQ	Irregular Procurement of laboratory	Violation of	
23	43	Hospital	items	Rules	151,270
23	45	90/SB	items	Kules	131,270
		THQ	Purchase of tibbi medicine by splitting	Violation of	
24	44		• • •	Rules	76 570
24	44	Hospital	the bills	Rules	76,572
		90/SB		XV 1 . C	
•		THQ	Defective purchase of medicine under	Violation of	110 5.55
28	45	Hospital	10% budget	Rules	142,566
		90/SB			
26	48	EDO	Expenditure without vouchers	Violation of	49,460,000
20	40	(Education)		Rules	+2,400,000
27	49	EDO	Non disbursement of remuneration	Violation of	10,100,000
21	47	(Education)		Rules	10,100,000
20	50	EDO	Irregular disbursement without	Violation of	9 1 1 7 000
28	50	(Education)	vouched account	Rules	8,117,000
20	<b>C</b> 1	EDO	Non deduction of Income Tax	Recovery	407.010
29	51	(Education)		·	487,012
• •		EDO	Irregular retention of government	Violation of	
30	52	(Education)	receipts in commercial bank	Rules	3,401,000
		EDO	Expenditure in excess of budget	Violation of	
31	53	(Education)	allocation	Rules	982,557
		(Education) EDO	Irregular award of performance/	Violation of	
32	54	(Education)	incentive allowance	Rules	383,878
		EDO	Expenditure in excess of budget	Violation of	
33	60	(Health)	allocation	Rules	306,024
		· · · · · · · · · · · · · · · · · · ·			
34	64	DO (Health)	Expenditure over & above Budget	Violation of	22,446,000
				Rules	
35	66	DO (Health)	Expenditure on purchase of medicines	Violation of	3,754,000
			without carrying DTL	Rules	_ , , , 0
36	67	DO (Health)	Irregular expenditure on clearance of	Violation of	3,624,000
50	0,		pending liabilities	Rules	5,521,500
		DO (II 11)	Imagular avenue diture on europass of	Violation of	1
37	69	DO (Health)	Irregular expenditure on purchase of LP Medicines	Rules	1,161,000

		DO (Health)	Non production of log books to verify	Violation of	
38	70		POL	Rules	1,233,000
39	71	DO (Health)	Doubtful expenditure on fogging spray	Violation of Rules	1,089,000
40	74	DO (Health)	Irregular drawl of HSRP Allowance during general duty	Violation of Rules	334,514
41	75	DO (Health)	Irregular expenditure on purchase of linen stores	Violation of Rules	307,205
42	77	DO (Health)	Irregular expenditure on repair of furniture	Violation of Rules	266,830
43	78	DO (Health)	Irregular expenditure on purchase of stationery	Violation of Rules	187,989
44	79	DO (Health)	Irregular expenditure on purchase of strychnine HCL	Violation of Rules	197,900
45	80	DO (Health)	Irregular Expenditure on POL for vehicles not at the strength of office	Violation of Rules	189,122
46	82	DO (Health)	Irregular expenditure on repair of fridges/ ice liners	Violation of Rules	87,120
47	83	DHQ Hospital	Irregular expenditure on dialysis unit	Violation of Rules	9,518,000
48	84-ii	DHQ Hospital	Irregular utilization of MSD Funds	Violation of Rules	5,807,000
49	85	DHQ Hospital	Non accountal of govt. receipt in cash book	Violation of Rules	3,859,546
50	86	DHQ Hospital	Expenditure on purchase of medicines without carrying DTL	Violation of Rules	3,693,000
51	88	DHQ Hospital	Loss due to purchase of medicines in bulk on discount rate	Violation of Rules	2,428,000
52	89	DHQ Hospital	Irregular excess consumption of POL	Violation of Rules	2,271,000
53	90	DHQ Hospital	Irregular award of contract for service & maintenance charges of CT Scan	Violation of Rules	2,200,000
54	92	DHQ Hospital	Irregular purchase of medicines on expired rate contract	Violation of Rules	1,821,000
55	93	DHQ Hospital	Irregular purchase of Inj. Heparin 5ml on discount rate	Violation of Rules	1,646,000
56	94	DHQ Hospital	Non production of log book of generator of Maula Bakhish Hospital	Violation of Rules	1,408,000
57	95	DHQ Hospital	Expenditure beyond budget allocation	Violation of Rules	1,112,000
58	96	DHQ Hospital	Irregular running of X-Ray unit on commercial basis	Violation of Rules	1,035,176
59	97	DHQ Hospital	Irregular Drawl of HSRP allowance	Violation of Rules	1,008,000

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60	98	DHQ Hospital	Irregular clearance of medicine bills	Violation of Rules	992,950
61	99	DHQ Hospital	Acceptance of sub standard store		748,200
62	100	DHQ Hospital	Irregular expenditure on repair of machinery & equipment	Violation of Rules	735,438
63	101	DHQ Hospital	Water charges bill	Violation of Rules	477,132
64	104	DHQ Hospital	Loss due to purchase of Dialysis material at higher rates	Violation of Rules	419,649
65	109	DHQ Hospital	Loss due to non purchase of Renacarb Solution	Violation of Rules	271,674
66	112	DHQ Hospital	Irregular sanction of NPA from back date –Recovery	Violation of Rules	90,000
67	113	DHQ Hospital	Non recovery/ imposition of penalty for medicines having less shelf life	Violation of Rules	83,920
68	114	DHQ Hospital	Drawl of amount without carrying repair work	Violation of Rules	67,000
69	115	DHQ Hospital	Non maintenance of Donation Register	Violation of Rules	0
70	120	DO Live Stock	Non recovery of government dues	Violation of Rules	406,820
71	121	DO Live Stock	Loss due to non maintenance of pool register of residences and drawl of house rent allowance	Violation of Rules	2,200,500
72	122	DO Live Stock	Expenditure in excess of budget allocation	Violation of Rules	11,180,581
73	123	DO Live Stock	Irregular and doubtful discharging of pending liabilities	Violation of Rules	92,940
74	124	DO Live Stock	Misappropriation	Violation of Rules	40,000
75	126	Zila Council	Loss due to defective award of rate contract	Violation of Rules	1,300,000
76	128	Zila Council	Purchase of substandard medicines	Violation of Rules	60,450
77	129	Zila Council	Expenditure in excess of budget allocation	Violation of Rules	2,085,622
78	130	Zila Council	Recovery on account of liquidated damage	Recovery	48,026
79	134	THQ Hospital Sahiwal	Purchase of day to day medicines without discount	Violation of Rules	369,934

80	135	THQ Hospital Sahiwal	Advance payment for the purchase of medicine	Violation of Rules	310,000
81	136	THQ Hospital Sahiwal	Irregular purchase of libratory items	Violation of Rules	200,037
82	137	THQ Hospital Sahiwal	Irregular Purchase of Emergency Medicines 10%	Violation of Rules	220,388
83	138	THQ Hospital Sahiwal	Irregular expenditure	Violation of Rules	149,926
84	139	THQ Hospital Sahiwal	Irregular retention of Bank Drafts	Violation of Rules	368,722
85	142	Nursing School	Unjustified Expense of Vehicle	Violation of Rules	311,741
86	144	EDO (CD)	Non Utilization of CCB Funds	Violation of Rules	112,132,000
87	145	EDO (CD)	Unjustified payment of 10% contractor profit overhead charges	Violation of Rules	14,686,400
88	146	EDO (CD)	Unauthorized payment made in advance without execution of work	Violation of Rules	8,063,000
89	149	EDO (CD)	Illegal appointment on current charge basis beyond one year Recovery	Violation of Rules	48,355
90	151	THQ Bhalwal	Ambulance fee was not deposited into Government treasury	Violation of Rules	100,000
91	152	THQ Bhalwal	Carelessness of hospital authorities towards it assets	Violation of Rules	10,000,000
92	153	THQ Bhalwal	Non forfeit of security of defaulter firms	Violation of Rules	152,607
93	154	THQ Bhalwal	Excess expenditure than revised Budget Allotment	Violation of Rules	1,519,847
94	164	DO (OFWM)	Non deduction of Sales Tax as withholding agent	Violation of Rules	4,950,312
95	17	EDO (F&P)	Non achievement of targets – less realization of local receipt	Violation of Rules	44,746,000
96	20	DO (Roads)	Unauthorized payment without approval of the rate from the Chief Engineer	Violation of Rules	16,000,000
97	65	DO (Health)	Irregular drawl of pay and allowances	Violation of Rules	7,040,000
98	68	DCO	Unauthorized taking over of vehicle X- 68-AF	Violation of Rules	2,000,000

99	125	DO Live Stock	Poor performance due to non purchase of medicines	Violation of Rules	650,000
100	103	DHQ Hospital	Irregular expenditure on pay & allowances of staff due to erratic posting	Violation of Rules	421,128
101	111	DHQ Hospital	Irregular expenditure on POL purchased for vehicles of other offices	Violation of Rules	153,853
102	6	DCO	Misappropriation of Government funds	Recovery	627,540
103	72	DO (Health)	Irregular purchase of medicine	Violation of Rules	888,050
104	158	DO OFWM	Overpayment of Cement -	Recovery	642,680
105	23	DO (Roads)	Loss due to Non-deduction of Cost of Old Material	Recovery	177,328
106	157	DO OFWM	Overpayment of Sand –	Recovery	151,807
107	141	General Nursing School	Recovery from the Failed / Absconded Trainee Nurses	Recovery	870,895
108	133	THQ Hospital Sahiwal	Irregular Purchase of Medicines -	Violation of Rules	838,135
109	34	DO Buildings	Excess Payment	Recovery	780,557
110	108	DHQ Hospital & DO Health	Non-deduction of Liquidated Damages	Violation of Rules	611,686
111	73	DO Health	Irregular Drawl of PHRSP Allowance	Violation of Rules	544,968
112	36	DO OFWM	Loss due to Theft of Vehicle -	Recovery	500,000
113	102	DHQ Sargodha	Non-recovery of Conveyance, Mess and Dress allowances	Recovery	468,042
114	46	THQ Hospital 90- SB	Overpayment of House Rent Allowance	Recovery	395,640
115	105	DHQ Sargodha	Less Recovery from Contractor of Canteen	Recovery	355,572
116	106	DHQ Sargodha	Non-realization of Ambulance Charges	Recovery	347,258

#### Annex-B

Gran t No.	Name of the Grant	Original Grant (Rs)	Supplementary Grant (Rs)	Final Grant (Rs)	Actual Expenditure (Rs)	(+)Excess (-)Saving (Rs)	% age Excess/ Saving
2	Land Revenue.	1,988,000	0	1,988,000	703,304	(-)1,284,696	64.62
3	Provincial Excise.	14,887,000	345,000	15,232,000	12,976,924	(-)2,255,076	14.80
5	Forest.	13,656,000	5,302,000	18,958,000	18,927,165	(-)30,835	0.16
7	Charges on A/c of M. V. Act.	5,799,000	446,000	6,245,000	4,970,668	(-)1,274,332	20.41
8	Other Taxes & Duties.	11,330,000	2,099,000	13,429,000	12,436,740	(-)992,260	7.39
10	General Administration.	102,006,000	0	102,006,000	83,300,619	(-)18,705,381	18.34
15	Education.	4,707,425,000	21,314,000	4,728,739,000	5,010,368,770	(+)281,629,770	5.96
16	Health Services.	1,182,464,000	94,940,000	1,277,404,000	1,188,268,948	(-)89,135,052	6.98
17	Public Health.	3,142,000	0	3,142,000	2,864,993	(-)277,007	8.82
18	Agriculture.	121,211,000	18,651,000	139,862,000	140,474,452	(+)612,452	0.44
19	Fisheries.	2,274,000	0	2,274,000	2,180,598	(-)93,402	4.11
20	Veterinary.	110,768,000	16,719,000	127,487,000	122,560,352	(-)4,926,648	3.86
21	Co-operative.	27,201,000	3,875,000	31,076,000	32,015,490	(+)939,490	3.02
22	Industries.	3,138,000	0	3,138,000	2,766,133	(-)371,867	11.85
23	Miscellaneous Departments.	5,574,000	298,000	5,872,000	5,608,260	(-)263,740	4.49
24	Civil Works.	41,757,000	0	41,757,000	42,882,044	(+)1,125,044	2.69
25	Communication s.	64,204,000	5,491,000	69,695,000	64,892,849	(-)4,802,151	6.89
31	Miscellaneous.	43,054,000	0	43,054,000	40,279,260	(-)2,774,740	6.44
32	Civil Defence.	9,313,000	0	9,313,000	5,888,558	(-)3,424,442	36.77
	Payment of Financial Assistance	40,000,000	0	40,000,000	0	(-)40,000,000	100.00
	Unforeseen Expenditure.	10,000,000	0	10,000,000	0	(-)10,000,000	100.00
	Non-Development	6,521,191,000	169,480,000	6,690,671,000	6,794,366,127	(+)103,695,127	1.55
36	Development.	1,060,572,000	0	1,060,572,000	642,187,704	(-)418,384,296	39.45
	Transfer From Development to Non- Development.	6,000,000	0	6,000,000	0	6,000,000	100
Total Development		1,066,572,000	0	1,066,572,000	642,187,704	(-)424,384,296	39.79
Grand		7,587,763,000	169,480,000	7,757,243,000	7,436,553,831	(-)320,689,169	4.13
Net Res Withdr	sult of Surrender awal	0	- 464,486,000	- 464,486,000	0	(+)464,486,000	
Net Tot	tal	7,587,763,000	295,006,000	7,292,757,000	7,436,553,831	(+)143,796,831	1.97

#### Annex-C

S.No.	W/C No.	Volume Measured	Bricks Paid @ 500/m <sup>3</sup>	Bricks Admissible (375/m <sup>3</sup> )	Excess Bricks paid	Rate (Rs)	Amount (Rs)
1	23-12-2	68.1	34,000	25,538	8,463	5,200	44,005
2	2746	67.84	33,500	25,440	8,060	5,200	41,912
3	128	60.37	30,000	22,639	7,361	5,500	40,487
4	9	64.69	32,000	24,259	7,741	5,486	42,468
5	598	45.1	22,500	16,913	5,588	5,500	30,731
6	58075/I	28.14	14,000	10,553	3,448	550	1,896
7	1074/R	846.86	420,000	317,573	102,428	550	56,335
8	5760/L	268.26	134,000	100,598	33,403	5,337	178,269
10	77338/L	394.36	197,000	147,885	49,115	5,230	256,871
11	4842/R	238.38	119,000	89,393	29,608	5,390	159,584
12	97000/R	348.33	174,000	130,624	43,376	5,250	227,725
13	168674/R	619.16	309,500	232,185	77,315	5,500	425,233
14	4663/L	433.12	216,500	162,420	54,080	5,500	297,440
15	14008/R	301.66	150,500	113,123	37,378	5,500	205,576
16	4342/R	652.91	326,000	244,841	81,159	5,493	445,805
17	160471	458.86	229,000	172,073	56,928	5,300	301,716
18	1388/L	796.51	398,000	298,691	99,309	5,300	526,336
19	13440/T.L	627.04	313,500	235,140	78,360	5,200	407,472
21	70995/L	157.59	78,500	59,096	19,404	4,200	81,496
22	4484/L	1087.8	543,500	407,925	135,575	4,200	569,415
23	19570/TF	477.27	238,500	178,976	59,524	5,500	327,381
24	10500/TF	551.54	275,500	206,828	68,673	5,300	363,964
25	52726/L	376.33	188,000	141,124	46,876	4,180	195,943
	Total	8,970	4,477,000	3,363,833	1,113,168		5,228,061

#### Annex-D

S.No.	W/C No.	Volume Measured (CM <sup>3</sup> )	Cement used (Bags)	Admissible cement (Bags)	Excess Cement (Rs)	Rate (Rs)	Amount (Rs)
1	23-12-2	68.1	125	110	15	435	6,311
2	2746	67.84	126	110	16	435	6,929
3	128	60.37	113	98	15	435	6,547
4	9	64.69	121	105	16	435	6,978
5	598	45.1	84	73	11	435	4,709
6	58075/I	28.14	52	46	6	435	2,759
7	1074/R	846.86	1530	1,374	156	435	67,847
8	5760/L	268.26	490	435	55	435	23,815
9	77338/L	394.36	730	640	90	433	39,035
10	4842/R	238.38	435	387	48	435	20,979
11	97000/R	348.33	610	565	45	435	19,503
12	4663/L	433.12	790	703	87	435	37,959
13	14008/R	301.66	551	489	62	435	26,777
14	4342/R	652.91	1200	1,059	141	435	61,184
15	160471	458.86	850	745	105	435	45,892
16	1388/L	796.51	1460	1,292	168	435	72,933
17	13440/T.L	627.04	1165	1,017	148	435	64,218
18	70995/L	157.59	282	256	26	370	9,735
19	4484/L	1087.8	1995	1,765	230	370	85,116
20	19570/TF	477.27	858	774	84	400	33,452
	Total	7,423.19	13,567	12,044	1,523		642,680

#### Annex-E Amount in Rs

	a. Illegal Occupants of THQ Hospital Sahiwal								
Sr. No.	Category of residence	BPS			Name of Period cccupants		Recoverable Amount		
1.	MS Residence	19	Muhammad Yousaf Civil Judge	07/2011 to	40000x60%x12	288,000			
2.	Medical Officer	17	Malik Manzoor Awan DSP	06/2012	30000x60%x12	216,000			
3.	Staff Nurse	16	Rizwana C.N. Farooka		25000x60%x12	180,000			
4.	Medical Officer	17	Malik Jaffar Cheena Tehsildar		25000x60%x12	180,000			
5.	Medical Officer	17	Arshad Gondal SHO		25000x60%x12	180,000			
6.	Dispenser	06	Muhammad Hussain Teacher		22000x60%x12	158,400			
7.	Class-IV	04	Muhammad Hayat Dak Runnar A.C Office		8000x60%x12	57,600			
8.	Class-IV	04	Ameer Bakhsh PTCL	]	8000x60%x12	57,600			
9.	Class-IV	04	Mr. Maqbool (Private)	]	8000x60%x12	57,600			
	Grand Total					1,375,200			

		b	. Illega	l occupants o	f Nursing	School		
Sr. #	Name & Designation	Present place of posting	Pay Scale/ pay /months	Period	Amount worked out @ 60% per month	Per month recovery	Mont hs	Total Amount
1.	Mis. Penzy Inyat Ex-	Nursing Superinte	18	01-07-08 to 30-06-11	12910	7746	36	278,856
	Principal GNS	ndent DHQ Sargodha		01-07-11 to 30-06-12	20000	12000	12	144,000
2.	Mis. Nassem	Retired	18	01-07-08 to 30-06-11	10760	4842 @45%	36	174,312
	Akhtar Ex- Principal GNS			01-07-11 to 30-06-12			12	58,104
3.	Hafeeza	DHDC	17	01-07-2010 to 30-06- 2011	9850	5910 @60%	12	70,920
				01-07-2011	9850	5910	12	70,920

				to 30-06-		@60%		
4.	Muhammad Younas Stenographe r Not employee of Nursing School	DOH	15	2012 01-07-2008 to 30-06- 2011 01-07-2011 to 30-06- 2012	24650 maximu m of BPS-17 on account of above entitleme nt	2465 4000	36	88,740
5.	Malik Muhammad Shafi Senior	DOH etc	07,09	01-07-2008 to 30-06- 2011	24650 maximu m of	2465	36	88,740
	Clerk Not employee of Nursing School			01-07-2011 to 30-06- 2012	BPS-17 on account of above entitleme nt	4000	12	48,000
		Total						1,070,592
			G.	Total				2,445,792

#### Annex-F Amount in Rs

	Amount in Rs Income tax nod deducted by EDO CD Sargodha							
S.#	Scheme Name	CCB Name	by EDO CD S Total payment made to contractor	6% income tax	Tax deducted	outstanding tax		
1	Const. of Road , Azafi Abadi to Pindi Wala	New Ujala	1,922,800	115,368	13,920	101,448		
2	Const. Skindarabad to abadi doory wala	AL Habib	2,861,200	171,672	-	171,672		
3	Const. of Road, Chak No 15/NB to 16/NB	CDA	1,048,000	62,880	-	62,880		
4	const. of Road, Ritto kala to abadi Fatah pur	YWA	1,955,000	117,300	-	117,300		
5	Const. of Road, Phularwan to Haral Colony	New Shaheen	1,299,400	77,964	45,000	32,964		
6	Const of Road, Dera Mustafa Hargun	Chanab Dhal	4,992,000	299,520	153,000	146,520		
7	Const. of Road Chak No.26/SB to 27/SB	New Askari	1,359,000	81,540	-	81,540		
8	Const. of Road 15/SB t Havali Gujran	CDA	1,075,600	64,536	-	64,536		
9	Const. of Road 11/NB to 12/NB Const. of Road Tahli wala to	YWA	3,111,800	186,708	87,480	99,228		
10	Farooz abad Const. of Road Bun Habib to Fateh	AL Habib	2,214,000	132,840		132,840		
11	Pur Const. of Road 11/NB to Majad	YWA	3,007,200	180,432	48,480	131,952		
12	Bassra	YWA Al	1,996,800	119,808	30,000	89,808		
13	Const. of Road Dolat wala Const. of Road Nassar Hayat Tulla	Al Bughdad	3,617,800	217,068	140,280	76,788		
14	Const. of Road Nassar Hayat Tulia Mari Const. of Road Purana Bhalwal By	Taeez Gam	7,658,800	459,528	347,255	112,273		
15	Pass	Bhallwal	5,138,400	308,304	195,120	113,184		
16	Const. of pull adda Jhawarien to pull canal police station alon canal	AL Habib	1,094,600	65,676	18,000	47,676		
17	Const. of Road Kandi wall to Chak 35/SB Sargodha	New Subhan	9,692,600	581,556	388,740	192,816		
18	Const. of Road Chak No 16/NB to Graveward	CDA	2,233,800	134,028	-	134,028		
19	Const. of Road, Chak no 52/NB Sargodha	Siban	4,579,800	137,394	-	137,394		
20	Construction of Road Chak No.50/NB Sargodha	Souch Sahil	4,570,600	137118	25,000	112118		

Total	2,158,965
Less deposited amount	825,089
Recoverable Amount	1,333,876

Income tax not deducted by MS DHQ Hospital Sargodha								
Date of drawl	Firm's name	Item	Value	I. Tax due				
6-06-12	Agfa	X-Ray films	450,000	15,750				
	Agfa	CT Scan Films	45000	15750				
26-06-12	RG Pharma	Medicines	749,700	26,240				
26-06-12	Fresenius	do	498,150	17,435				
26-06-12	Eastern medical co	ECG Machine	145,000	5075				
26-06-12	do	Phototherapy unit	215,000	7,525				
26-06-12	do	ECG Machine	145,000	5,075				
26-06-12	Total Group	Dental unit	585000	20,475				
		complete						
26-06-12	do	Dental X-Ray	295000	10,325				
		machine						
18-6-12	Health Immaging	X-Ray Film	23500	823				
	System Lahore							
	191/10/8/11							
18-06-12	-do- 192 10/8/11	-do-	16000	560				
-do-	-do-,170 10/8/11	-d0-	24500	858				
-do-	-do-190 13/10/11	-do-	24500	858				
175000	Popular international	Cell pack for	175000	6125				
		hematology analyzer						
115000	do	Lab Equipment	1150000	40250				
	Total			173,124				